

# Red Drum Draft Addendum II Modifying Red Drum Management

Sciaenids Management Board
October 2025



#### Outline



Image credit: Ken Neill

- Timeline
- Background
- Overall Public Comment & AP Discussion Summary
- Draft Addendum II
  - Statement of the Problem and Proposed Management Options
  - Summary of public comment
  - Summary of AP Discussion



## Timeline

| Meeting             | Action  |
|---------------------|---|
| Oct 2024            | Board approved benchmark assessment for management use, tasked TC with analyses to assist with next steps |
| Nov 2024 – Apr 2025 | Red Drum TC met and completed analysis  |
| May 2025            | Board reviewed analysis and initiated addendum  |
| Late May – Jul 2025 | Red Drum PDT met to develop addendum  |
| Aug 5, 2025         | Board approved draft addendum for public comment  |
| Sept 2025           | Public Comment Period   |
| Oct 30, 2025        | Board reviews public comment and takes final action   |



## Background

#### 2024 Benchmark Stock Assessment

**Southern stock**: South Carolina through the Atlantic coast of Florida

 Overfished and experiencing overfishing Northern stock: North Carolina through New Jersey

- Not overfished and not experiencing overfishing
- However, assessment observed an increasing trend in fishing mortality



## Background

#### Amendment 2 (2002)

- States must implement bag and size limits that attain management target, 40% SPR
- Specifies method states need to use to determine what regulations attain the target
- No flexibility to use any other method



Image credit: MD DNR



## **Public Comment Summary**

- Public comments accepted through October 1, 2025
- 382 written comments received
  - 377 individual comments
  - 5 comments from organizations



## Public Hearing Summary

- 7 public hearings held in September 2025
- Overall, 187 people in attendance (some people attended multiple hearings; number does not include state staff, Commissioners/Proxies, or ASMFC staff)
- Total of 34 comments at the public hearings



### Public Comment Summary: Other

- 14 comments did not support taking any management action
  - Observations of high red drum abundance in Georgia
  - Concern that restrictions will never be lifted
- 74 comments expressed general concern about the red drum population and support for taking management action to conserve/protect red drum
  - Support for prohibiting or limiting the targeting of mature spawning red drum and/or close known breeding areas in the falls
  - Recommendation to implement a moratorium
  - Support for lowering the 5-fish bag limits in GA and PRFC
- Issues other than changes to regs need to be addressed for red drum



### Public Comment Summary: Other

- Support for reg. changes also for the commercial and/or for-hire fisheries
- Highlighting the financial importance of red drum
- Recommendations of:
  - Research into mortality rates of red drum due to improper tackle
  - Encouraging the fishing community to submit their observations to bridge the gap between data and lived experience
  - To look into the use of Bayesian or hierarchical models for red drum
- Disagreement with regulations to allow the public to keep fish smaller than 20 inches. People will keep fewer fish if they can take home larger fish



## **Advisory Panel Summary**

- Met on October 8, 2025
- 4 members in attendance: 2 from VA & 2 from NC
- The AP noted at the beginning that they didn't feel comfortable commenting on any Southern regionspecific issues.



## AP Discussion Summary: Other

- Individual AP comments in regard to observations of red drum in Chesapeake Bay:
  - 1 AP member has observed an influx of trophy-sized fish, with keeper fish being harder to find
  - 1 AP member has observed decent numbers of puppy drum
  - 1 AP member noted that red drum abundance in the Bay is highly episodic
- 1 AP member did not believe there are competing fisheries for striped bass and red drum in the Bay instead, more recreational fishermen are targeting red drum now due to declines in large croaker abundance



### Management Options

- Section 3.1 Alternative State Management Regimes
- Section 3.2 Allow Alternative Methods to Estimate Fishing Mortality for Use in Management
- Section 3.3 Management Program
- Section 3.4 Northern Region Management Options
- Section 3.5 De Minimis Provisions



# Section 3.1 Alternative State Management Regimes

Would apply to both northern and southern regions



# 3.1 Alternative State Management Regimes Statement of the Problem

- The methodology in Amendment 2 which states would use to determine regulations that attain the fishing mortality goal is no longer the best scientific information available after the most recent assessment
- The Board has expressed interest in allowing for flexibility in the future, instead of specifying a new methodology
- Purpose is to provide southern region states with the tools to be able to address negative stock status



# 3.1 Alternative State Management Regimes *Proposed Management Options*

- Option A. Status Quo: No process to change management measures using a methodology that differs from Amendment 2
- Option B. Establish Process to Adjust Management Measures
  - Typically occur following the acceptance of a stock assessment for management use by the Board, to end and prevent overfishing



# 3.1 Alternative State Management Regimes *Proposed Management Options*

- Option A. Status Quo: No process to change management measures using a methodology that differs from Amendment 2
- Option B. Establish Process to Adjust Management Measures
  - States develop proposals → TC review → Board review →
     States implement regs
  - If a state has already implemented regs to reduce catch following the last year of an assessment, data from MRIP could be used to estimate actual reductions achieved.
  - Regs must be in place for at least 3 years before catch reduction can be calculated



# 3.1 Alternative State Management Regimes *Public Comments*

|                             | Option A | Option B |
|-----------------------------|----------|----------|
| <b>Organization Letters</b> | 0        | 4        |
| <b>Individual Comments</b>  | 0        | 99       |
| <b>Public Hearings</b>      | 0        | 13       |
| Total                       | 0        | 116      |

- Option A. Status Quo: No comments expressed support for Option A
- Option B. Establish Process to Adjust Management Measures
  - All comments supported Option B.
  - Will modernize red drum management and allow states flexibility to select measures that account for local preferences



# Section 3.2 Allow Alternative Methods to Estimate Fishing Mortality for Use in Management

May apply to both northern and southern stocks



# 3.2 Allow Alternative Methods to Estimate F Statement of the Problem

- Proactively address a concern that delays to future assessments may:
  - Delay re-evaluation of red drum management by the states
  - Force states to use outdated or obsolete methodologies to provide management advice
- Current Commission guidelines do not allow analyses submitted outside the Commission's assessment process to be considered for management use until next Commission benchmark assessment



# 3.2 Allow Alternative Methods to Estimate F *Proposed Management Options*

#### Option A. Status Quo

- Current guidelines say outside assessments should be brought forward during a Commission benchmark stock assessment if a group would like their assessment to be considered for management. Alternative assessments are subject to same standards, documentation, and process as Commission assessments, including SAS, TC, and independent peer review
- Option B. Establish Process to Adjust State Management Measures, Allowing for Alternative Methods to Estimate Fishing Mortality



# 3.2 Allow Alternative Methods to Estimate F *Proposed Management Options*

- Option A. Status Quo
- Option B. Establish Process to Adjust State Management Measures, Allowing for Alternative Methods to Estimate Fishing Mortality
  - Process would allow states to propose methods other than the most recent Board-approved regional benchmark stock assessment to estimate fishing mortality and be used in management
  - States submit analyses to TC → TC reviews → Board reviews to approve for management use
  - Board can recommend additional review by the Assessment Science Committee



# 3.2 Allow Alternative Methods to Estimate F *Public Comments*

|                             | Option A | Option B |
|-----------------------------|----------|----------|
| <b>Organization Letters</b> | 2        | 2        |
| <b>Individual Comments</b>  | 95       | 5        |
| <b>Public Hearings</b>      | 13       | 0        |
| Total                       | 110      | 7        |

#### **Option A. Status Quo**

Majority of comments were in favor of status quo

## Option B. Establish Process to Adjust State Management Measures, Allowing for Alternative Methods to Estimate Fishing Mortality

Several comments were in favor of Option B.



# 3.2 Allow Alternative Methods to Estimate F *Public Comments*

#### Option A. Status Quo

- Comments expressed support for any new assessment methods undergoing rigorous review with the current process, to make sure transparency and consistency is maintained among regional partners
- Option B. Establish Process to Adjust State Management
   Measures, Allowing for Alternative Methods to Estimate Fishing

   Mortality
  - Comments pointed towards the review by the TC and ASC, which would mirror the rigor of a formal peer review to ensure alternative methods are technically sound, while still improving timeliness and flexibility



## Section 3.3 Management Program

May apply to both northern and southern stocks



# 3.3 Management Program Statement of the Problem

• Request from the Board to define the level of fishing mortality management measures must not exceed as  $F_{30\%}$ 

 Will not impact the biological reference points in Amendment 2



Image credit: GADNR, Chris Kalinowsky



# 3.3 Management Program Proposed Management Options

Specifies a fishing mortality level which states would need to achieve through proposed and implemented regulations

• Option A. Status Quo: States must implement an appropriate bag and size limit which will attain the target of 40% SPR or  $F_{40\%}$ 

• Option B. Establish Required Fishing Mortality Level of 30% SPR or  $F_{30\%}$ 

May apply to both northern and southern stocks



# 3.3 Management Program *Public Comments*

|                             | Option A | Option B |
|-----------------------------|----------|----------|
| <b>Organization Letters</b> | 5        | 1        |
| <b>Individual Comments</b>  | 267      | 1        |
| <b>Public Hearings</b>      | 23       | 0        |
| Total                       | 295      | 2        |

#### **Option A. Status Quo**

Majority of comments in support of maintaining 40% SPR

#### Option B. Establish Required Fishing Mortality Level of 30% SPR or F<sub>30%</sub>

Several comments supported Option B



# 3.3 Management Program *Public Comments*

#### Option A. Status Quo

- 40% provides increased probability of conservation of red drum, going any lower is not supportable. Need to keep future abundance in mind.
- Need to aggressively and proactively address problem of declining fish stocks instead of shifting goal posts, especially with increasing fishing pressure from increasing coastal population
- Want red drum abundance to rebound as quickly as possible
- Option B. Establish Required Fishing Mortality Level of 30% SPR or F<sub>30%</sub>
  - $F_{30\%}$  still ends overfishing, and the need to manage to 40% is punitive to the southern region
  - Lack of stock-recruitment relationship, recruitment influenced more by environmental variables than SSB
  - Problems can be addressed through angler advocacy and cooperative partnership with state management authorities



# 3.3 Management Program AP Comments

 1 AP member abstained from a recommendation, but expressed agreement with a public comment in favor of Option B environmental conditions are more responsible for variability in recruitment of red drum, over red drum's SSB due to the lack of a stock-recruitment relationship in red drum

 2 AP members supported Option A – concern about shifting the baseline



# Section 3.4 Northern Region Management Options

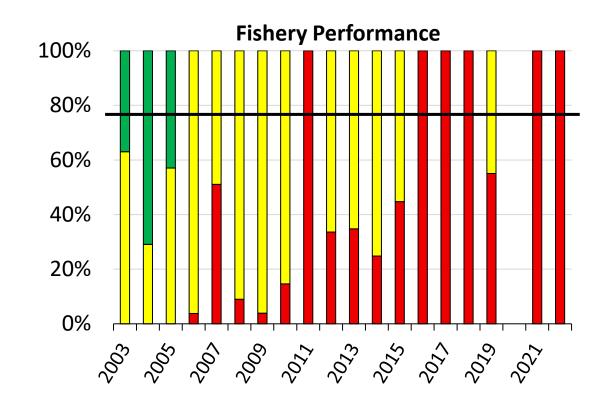
Would apply to only the northern stock



# 3.4 Northern Region Management Options Statement of the Problem

 Current management may no longer be appropriate to constrain harvest to appropriate levels

 Concern with increased numbers of red drum observed in the Chesapeake Bay in recent years + declining abundance of traditional Chesapeake Bay sportfish





# 3.4 Northern Region Management Options *Proposed Management Options*

- Option A. Status Quo: No required changes to current management measures in Northern region
- Option B. Chesapeake Bay Jurisdictions Modifications
  - All Chesapeake Bay jurisdictions would establish measures limiting recreational harvest to a Board-specified bag limit of either 3, 2, or 1 fish per person per day and establish measures limiting recreational harvest to a Board-specified slot size limit between 18" and 26".
- Option C. North Carolina Slot Size Limit Modifications
  - North Carolina would establish measures limiting recreational harvest to a Board-specified size limit between 18" and 26".



|                             | Option A | Option B | Option C |
|-----------------------------|----------|----------|----------|
| <b>Organization Letters</b> | 0        | 2        | 1        |
| <b>Individual Comments</b>  | *        | 96       | 94       |
| <b>Public Hearings</b>      | *        | 14       | 6        |
| Total                       | *        | 112      | 101      |

#### **Option A. Status Quo**

Several commenters supported status quo for North Carolina specifically

#### Option B. Chesapeake Bay Jurisdictions Modifications &

#### **Option C. North Carolina Slot Size Limit Modifications**

 Many commenters expressed support in modifying Chesapeake Bay red drum regs and changes to the NC slot



#### Option A. Status Quo

- Support for status quo for North Carolina specifically
- Commenters didn't believe there are any issues with NC's red drum population or enough evidence to say we need to make any changes.
   NC regs have been in place for a long time and are working
- Increased harvest may be a sign of increased abundance
- Option B. Chesapeake Bay Jurisdictions Modifications
- Option C. North Carolina Slot Size Limit Modifications



- Option A. Status Quo
- Option B. Chesapeake Bay Jurisdictions Modifications
  - Concern for recent trends in red drum abundance and fishing effort.
     Want to be proactive.
  - Support aligning Chesapeake Bay red drum regs and simplifying enforcement
  - Support for anywhere between 2-3 fish bag limit and several comments supported an 18-26" slot.
- Option C. North Carolina Slot Size Limit Modifications



- Option A. Status Quo
- Option B. Chesapeake Bay Jurisdictions Modifications
- Option C. North Carolina Slot Size Limit Modifications
  - Many comments did support changes to the NC slot as part of taking proactive action to protect the northern region's red drum stock
  - Suggested 19-25" slot, which achieves 11% reduction



# 3.4 Northern Region Management Options *Advisory Panel Comments*

- 1 AP member supported Option A overall
- 1 AP member supported Option A for North Carolina specifically
  - No SPR estimate for the northern stock
  - NC has had their red drum regs for over 15 years
  - Has been observing increasing numbers of adult red drum
- 1 AP member supported Option B.
  - Will align red drum regs in the Bay
  - Supports 18-26" TL slot, 2-fish bag limit



### Section 3.5 De Minimis Provisions

Would apply to both northern and southern stocks



# 3.5 *De Minimis* Provisions *Statement of the Problem*

- *De minimis* reduces the management burden for states whose measures would have a negligible effect on the conservation of a species
- Opportunity to establish specific *de minimis* provisions in red drum FMP to meet requirements in the 2022 Policy



# 3.5 *De Minimis* Provisions *Proposed Management Options*

- Option A. Status Quo: No specified de minimis requirements
- Option B. Update *De Minimis* Provisions: State would be considered *de minimis* if the average total landings for the last three years is less than 1% of total landings from its respective stock



# 3.5 *De Minimis* Provisions *Public Comments*

|                             | Option A | Option B |
|-----------------------------|----------|----------|
| <b>Organization Letters</b> | 0        | 3        |
| <b>Written Comments</b>     | 0        | 98       |
| <b>Public Hearings</b>      | 0        | 10       |
| Total                       | 0        | 111      |

#### **Option A. Status Quo**

No comments in support of this option

#### Option B. Update *De Minimis* Provisions

- All comments were in favor of Option B.
- Will modernize red drum management



## Questions?



Image credit: Ken Neill



## Atlantic Croaker and Spot Stock Assessment Updates

Sciaenids Management Board 10/30/2025

## Assessment Updates

Last Board update Spring 2025 Meeting

• SAS completed updated data reviews on 4/28/25 and 5/22/25

 SAS met 7/29/25 to discuss regional model configurations and past model stability and diagnostic issues



## Assessment Updates

#### **Modeling Subcommittee**

 Two models (Mid-Atlantic Stock and South Atlantic Stock) in progress

- A small modeling subcommittee meets on modeling calls every two weeks
  - Last call 10/23/25



## Assessment Updates

#### **Environmental Subcommittee**

- Formed on 7/29/25 to address TORs not directly answered by models
  - Group has met twice: 8/15/25 and 10/10/25
  - Topics: Do/Hypoxia, Temperature, Salinity, Ocean Currents, Extreme Weather Events, Prey/Predator/System Productivity, and Non-fishing Interactions



#### Atlantic Croaker Assessment Timeline

- Summer-Fall 2025: Croaker Regional Assessment Model Development
- Winter 2026: Croaker Assessment Workshop
- Winter 2025/2026: Draft Croaker Assessment Report
- February 2026: Review Croaker Assessment with TC
- May 2026: Croaker Peer Review Workshop
- August 2026: Present Croaker Assessment to Sciaenids Board



### Spot Assessment Timeline

- \*Contingent on the completion of Croaker Peer Review
- May 2026: Spot Data Due/Data Review
- Summer 2026: Spot Assessment Model Development
- October 2026: Spot Assessment Workshop
- Winter 2026/2027: Draft Spot Assessment Report
- February 2027: Review Spot Assessment with TC
- April 2027: Spot Peer Review Workshop
- August 2027: Present Spot Assessment to Sciaenids Board



### Questions?