Atlantic States Marine Fisheries Commission

Executive Committee

November 3, 2015 8 – 10 a.m. St. Augustine, Florida

Draft Agenda

The times listed are approximate; the order in which these items will be taken is subject to change; other items may be added as necessary.

A portion of this meeting may be a closed session for Committee members and Commissioners only

- 1. Welcome/Introductions (L. Daniel)
- 2. Board Consent
 - Approval of Agenda
 - Approval of Meeting Summary from August 2015
- 3. Public Comment
- 4. Administrative Oversight Committee Report (D. Grout)
 - Presentation of the FY15 Audit Action
- 5. Review Guidance Documents (R. Beal)
- 6. Funding Subcommittee Update (R. Beal)
- 7. Discuss Risk and Uncertainly Policy (R. Beal)
- 8. Discuss ACCSP Governance (R. Beal)
- 9. Future Annual Meetings Update (*L. Leach*)
 - 2016 Maine
 - 2017 Virginia
 - 2018 New York
 - 2019 New Hampshire
- 10. Other Business/Adjourn

The meeting will be held at:

World Golf Village Renaissance St. Augustine Resort, 500 South Legacy Trail, St. Augustine, Florida

MEETING SUMMARY OF THE

ATLANTIC STATES MARINE FISHERIES COMMISSION

EXECUTIVE COMMITTEE

The Westin Alexandria Alexandria, Virginia August 4, 2015

INDEX OF MOTIONS

- 1. Approval of Agenda by Consent (Page 1)
- 2. Approval of Meeting Summary from May 6, 2015 by Consent (Page 1)
- 3. Motion to recommend removing a state's ability to appeal a non-compliance finding from the Commission guidance documents. (Dr. Pierce/Mr. Keliher) (Page 1)
- 4. Motion to recommend initiating a full review of the use of conservation equivalency by the Commission. (Dr. Pierce/Mr. Keliher) (Page 1)
- 5. Motion to recommend modifying the definition as follows: Final actions would be defined as: setting fishery specifications (including but not limited to, quotas, trip limits, possession limits, size limits, seasons, area closures, gear requirements), allocation, final approval of FMPs/amendments/addenda, emergency actions, conservation equivalency plans, and non-compliance recommendations. (Mr. Grout/Mr. Abbott) (Page 1)
- 6. Motion to recommend applying the same timeline to public information documents and draft FMPs/amendments as described above with the modification of only requiring three public hearings for both PIDs and draft FMPs/amendments. (Mr. Grout/Mr. Abbott) (Page 2)
- 7. Motion to recommend requiring a minimum of 30 days public comment on all draft addenda. (Mr. Grout/Mr. Abbott) (Page 2)
- 8. Motion to recommend using the following three opportunities to solicit Advisory Panel input during FMP/amendment development. (Mr. Grout/Mr. Abbott) (Page 2)
- 9. Motion to recommend that TCs continue to strive to find consensus whenever possible, however a vote should be taken if a consensus can't be reached. The same standard for voting would apply to stock assessment subcommittees (SASC). (Mr. Grout/Mr. Abbott) (Page 2)
- 10. Motion to recommend Science staff is fully involved with conduct of analyses and deliberations of TCs and SASCs. (Mr. Grout/Mr. Abbott) (Page 2)
- 11. Motion to approve option 3 from the staff document with the modification that only abstentions from the federal services would not count. (Dr. Daniel/Mr. Abbott) Motion tabled. (Page 2)
- 12. Motion to recommend that a state's Executive Committee member be notified in the event there are repeated absences of a Commissioner. (Mr. Abbott /Mr. Grout) (Page 3)
- 13. Motion to recommend the current appeal criteria be retained. (Mr. Grout/Mr. Abbott) (Page 3)
- 14. Adjournment by Consent (Page 3)

ATTENDANCE

Committee Members

Pat Keliher, ME (AA)
Doug Grout, NH (AA)
Dennis Abbott, NH (LA Chair)
David Pierce, MA (AA)
Bob Ballou, RI (AA)
David Simpson, CT (AA)
Jim Gilmore, NY (AA)
Brandon Muffley, NJ (AA proxy)
Leroy Young, PA (AA proxy)

John Clark, DE (AA proxy)
Roy Miller, DE (GA Chair)
Lynn Fegley, MD (AA proxy)
John Bull, VA (AA)
Louis Daniel, NC (AA)
Robert Boyles, SC (AA)
Jim Estes, FL (AA proxy)

(AA = Administrative Appointee; GA = Governor Appointee; LA = Legislative Appointee)

Other Commissioners

Thad Altman, FL (LA) Ritchie White, NH (GA)

Eric Reid, RI (LA proxy)

Staff

Bob Beal Laura Leach

Others

John Bullard Derek Orner

CALL TO ORDER

The Executive Committee of the Atlantic States Marine Fisheries Commission convened in the Banneker Room of The Westin Alexandria in Alexandria, Virginia on August 4, 2015. It was called to order at 8:00 a.m. by Chairman Louis Daniel.

APPROVAL OF AGENDA

The agenda was approved with one addition;
1) Discuss budget issues as referenced at the State Directors meeting held Monday.

APPROVAL OF PROCEEDINGS

The summary minutes from the May 6, 2015 meeting were approved as presented.

PUBLIC COMMENT

There was no public comment.

CLOSED SESSION

The Executive Committee went into a closed session to discuss the Executive Director's annual review as conducted by the Chair.

REPORT OF THE ADMINNISTRATIVE OVERSIGHT COMMITTEE (AOC)

The AOC met via conference call to discuss their review and recommended changes to the Commission's guidance documents. The Executive Committee discussed the issues raised by the AOC. Recommendations for revisions to the Guidance documents will be considered by the Policy Board or Full Commission.

Non-compliance: The AOC recommended removing a state's ability to appeal a non-compliance finding from the Commission guidance documents. Since a non-compliance finding must be made at multiple levels within the Commission, the AOC felt the states had adequate opportunity to receive all of the relevant information and debate the issue prior

to making a decision. Also, a state found out of compliance by the Commission has the opportunity to present their case to the Secretaries of Commerce and the Interior prior to a final compliance decision.

Move to approve the AOC recommendation. Motion made by Dr. Pierce; seconded by Mr. Keliher; passed unanimously.

Conservation Equivalency Process: The AOC recommended initiating a full review of the use of conservation equivalency by the Commission. The use of conservation equivalency has changed significantly and is being used to accomplish differing goals across the Commission's FMPs. The AOC feels the review should include, but not be limited to, an inventory of all active conservation equivalency programs, a review of submission and approval timelines, and a review of the transparency of the conservation equivalency process.

Move to approve the AOC recommendation. Motion made by Dr. Pierce; seconded by Mr. Keliher; passed unanimously. Dr. Daniel recommended that the Management & Science Committee conduct the review.

Final Action: The AOC recommended modifying the definition as follows: Final actions would be defined as: setting fishery specifications (including but not limited to, quotas, trip limits, possession limits, size limits, seasons, area closures, gear requirements), allocation, final approval of FMPs/amendments/addenda, emergency actions, conservation equivalency plans, and non-compliance recommendations. Move to approve the AOC recommendation. Motion made by Mr. Grout; seconded by Mr. Abbott; passed unanimously.

Advisory Panel Input into Amendment & Addendum Process: The AOC recommended applying the same timeline to public information documents and draft FMPs/amendments as described above with the modification of only requiring three public hearings for both PIDs and draft FMPs/amendments.

Move to approve the AOC recommendation. Motion made by Mr. Grout; seconded by Mr. Abbott; passed unanimously. Mr. Clark asked for clarification between addendum versus amendment. Addendum is for adaptive management as descried in each specific FMP; amendment is for bigger issues.

<u>Public Comment on Draft Addenda:</u> The AOC recommended requiring a minimum of 30 days public comment on all draft addenda.

Move to approve the AOC recommendation. Motion made by Mr. Grout; seconded by Mr. Abbott; passed unanimously.

<u>AP Involvement in FMP/Amendment</u>
<u>Development:</u> The AOC recommended using the following three opportunities to solicit Advisory Panel input during FMP/amendment development.

- During the development of the PID. APs provide guidance to the PDT before the Board reviews the document for public comment.
- During the development of the Draft FMP. After the Board gives the PDT guidance on issues to include in the draft, APs provide feedback to the PDT on those issues.
- 3. During the public comment of the Draft FMP. APs meet to give recommendations on the public comment draft of the FMP. This meeting should try to be scheduled after the public hearings so the AP can be presented with an overview of the comments received at the hearings.

Move to approve the AOC recommendation. Motion made by Mr. Grout; seconded by Mr. Abbott; passed unanimously.

<u>Technical Committee Decision Making:</u> The AOC recommended that TCs continue to strive to find consensus whenever possible, however a vote should be taken if a consensus can't be reached.

The same standard for voting would apply to stock assessment subcommittees (SASC).

Move to approve the AOC recommendation. Motion made by Mr. Grout; seconded by Mr. Abbott; passed 14-2.

Staff Involvement on Technical Committees: The AOC recommended Science staff is fully involved with conduct of analyses and deliberations of TCs and SASCs. If consensus can't be reached within a TC, then Science staff will not participate in a vote, however Science staff will participate in SASC votes when necessary.

Move to approve the AOC recommendation. Motion made by Mr. Grout; seconded by Mr. Abbott; passed 15-1.

<u>Definition of 2/3 Majority:</u> The AOC did not develop a final recommendation on this issue, but agreed the Executive Committee should continue the discussion. Members of the AOC noted the outcome of votes had been impacted by abstentions and absences and the process should be modified. Other members commented that they support status quo and feel there should be overwhelming support to change previous actions or declare an emergency.

Move to approve option 3 from the staff document with the modification that only abstentions from the federal services would not count. Motion made by Mr. Daniel; seconded by Mr. Abbott.

After a lengthy discussion a motion was made by Mr. Abbott to table. Mr. Clark seconded and the motion to table passed unanimously.

Commissioner Attendance: The AOC agreed Commissioner attendance is important for the Commission's success. The AOC felt that multiple letters going to Governors or other state officials may not be appropriate or constructive. The AOC recommended that a state's Executive Committee member be notified in the event there are repeated absences of a Commissioner. The Executive Committee member could then work with their state

officials to determine what action, if any, should be taken.

Move to approve the AOC recommendation. Motion made by Mr. Abbott; seconded by Mr. Grout; passed unanimously.

Appeal Criteria: The AOC recommended the current appeal criteria be retained. The wording of the criteria is somewhat vague, but this is intentional to allow for states to bring forward their concerns. The AOC felt it would be difficult to provide a highly detailed list of actions that can and can't be appealed. The discretion of the Chair, Vice-Chair, and immediate past Chair is a key component in interpreting the current appeal criteria. The AOC has confidence the elected leaders will provide a fair review of any appeals brought forward by the states.

The Executive Committee requested that the current language "all of options have been exhausted" be defined in the guidance documents when updated.

Move to approve the AOC recommendation. Motion made by Mr. Grout; seconded by Mr. Abbott; passed 14-2.

Advisory Panel, Law Enforcement Committee and Technical Committee Participation: The AOC did not develop a final recommendation on this issue, however there were a number of consensus ideas. The AOC agreed the TC Chair (or other representative) should be at the table for the entire meeting. This person if often asked questions by Board members. The AOC also agreed there is a perception the Chair of the Advisory Panel has unfair access to the Board if they are allowed to fully interact with the Board during their deliberations. While the AOC did not reach a consensus, many of the members felt that the following option is most appropriate: Chairs should present their report and answer any specific questions relevant to their report. Once the report and Board questions are done, the Chair would move to the public seating, but should only be applied to the Advisory Panel Chair. The Executive Committee did not come to an agreement on how to address this issue. This issue will be discussed again by the Executive Committee and Policy Board.

FUTURE ANNUAL MEETINGS

The Commission's 75th annual meeting will be held in October 2016 in Maine; in 2017 we'll meet in Virginia; and in 2018 we'll meet in New York.

OTHER BUSINESS

The Executive Committee had a follow-up discussion to the previous day's meeting of the state directors and NOAA Fisheries leadership. The Executive Committee formed subcommittee to work with staff on budget issues. Dr. Daniel noted that Mr. Boyles, Mr. Ballou, Mr. Muffley and Mr. Gilmore will be the members of the subcommittee. The State Directors' meeting identified many issues where NMFS has consolidated line items, making it more difficult to track the budget, so we need to make sure our priorities are covered. subcommittee is going to survey the states to describe the impacts of current funding levels and what science and management activities are no longer being conducted. The subcommittee will report progress at the next Executive Committee meeting.

ADJOURN

CHAIRMAN LOUIS DANIEL adjourned the Executive Committee meeting at 10:17 a.m.



OMB CIRCULAR A-133

FINANCIAL REPORTS

JUNE 30, 2015 AND 2014



OMB CIRCULAR A-133

FINANCIAL REPORTS

JUNE 30, 2015 AND 2014

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Independent Auditors' Report

To the Executive Committee
Atlantic States Marine Fisheries Commission
Arlington, Virginia

We have audited the accompanying financial statements of the Atlantic States Marine Fisheries Commission (a nonprofit organization), which comprise the statements of financial position as of June 30, 2015 and 2014, and the related statements of activities and cash flows for the years then ended, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Atlantic States Marine Fisheries Commission as of June 30, 2015 and 2014, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.



Independent Auditor's Report (Concluded)

Other Matters

Our audits were conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying schedule of contributions requested and received is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying schedules of expenditures of federal awards, as required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audits of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 13, 2015 on our consideration of Atlantic States Marine Fisheries Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Atlantic States Marine Fisheries Commission's internal control over financial reporting and compliance.

October 13, 2015



STATEMENTS OF FINANCIAL POSITION

JUNE 30, 2015 AND 2014

ASSETS

	,,,,,,,				
CURRENT ACCETO.		***************************************	2015	***************************************	2014
CURRENT ASSETS: Cash					
Investments		\$	326,126	\$	212,949
Grants and accounts receivable			539,446		538,557
Other receivables			1,375,121		450,445
Prepaid expenses			15,389		56,452
Total Current Assets		<u> </u>	42,400		24,701
rotal Gallett Assets			2,298,482	\$	1,283,104
PROPERTY AND EQUIPMENT, AT COST	:				
Office furniture and equipment		\$	259,512	\$	444,122
Office condominium			4,122,947	·	4,122,947
Total		\$	4,382,459	\$	4,567,069
Less, Accumulated depreciation			(615,863)		(633,993)
Property and Equipment, Net		\$	3,766,596	\$	3,933,076
TOTAL ASSETS		\$	6,065,078	\$	5,216,180
	LIABILITIES AND NET ASSETS				
CURRENT LIABILITIES:					
Accounts payable		\$	625,315	\$	156,218
Accrued salaries and vacation		φ	454,650	Φ	429,429
Deferred revenue			158,257		111,881
Contract advances			179,209		49,923
Current maturities of long term debt			180,636		206,532
Total Current Liabilities		\$	1,598,067	\$	953,983
OTUED LIADUITIES.					
OTHER LIABILITIES;		1			
Long term debt		\$	791,454	\$	979,014
Obligation under interest rate swap Total Other Liabilities			49,353		70,040
Total Other Liabilities		\$	840,807	\$	1,049,054
TOTAL LIABILITES		\$	2,438,874	\$	2,003,037
UNRESTRICTED NET ASSETS		·····	3,626,204		3,213,143
TOTAL LIABILITIES AND NET ASSETS		\$	6,065,078	\$	5,216,180



STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2015

				Outside Contracts							
				Wallop/							
Den (m. 11 am	Total		ASMFC		Breaux	0	ther		ACCSP	P	CFCMA
REVENUE:											
Contract reimbursements	\$ 7,707,989	\$	-	\$	202,700	\$ 3,2	41,911	\$	2,157,859	\$ 2	2,105,519
Contributions from											
member states	665,241		665,241		-		-		-		-
Annual meeting fees	26,659		26,659		-		-		-		-
Investment income (loss)	889		889		-		-	•	-		-
Total Revenue	\$ 8,400,778	\$_	692,789	_\$_	202,700	\$ 3,2	41,911	\$	2,157,859	\$ 2	2,105,519
EXPENSES:											
Salaries	\$ 2,883,799	\$	780,416	\$	102,432	\$ 36	37,157	\$	963,002	\$	670,792
Travel	986,842	•	20,454	۳	27,622		46,638	Ψ	120,861	φ	671,267
Subcontracts	2,663,955		137.666		27,022		33,315		139,565		23,409
Fringe benefits	812,070		205,396		30,745		07,850		278,543		189,536
Professional services	48,109		42,109		-	.,	6,000		210,040		109,330
Maintenance	195,152		100,693		1,360		823		77,401		14,875
Depreciation	148,173		148,173				020		- 107,177		14,075
Office	52,548		39,913		_		_		12,635		_
Printing	5,639		5,639		-		_		12,000		_
Meetings	54,188		52,538		_		_		1,650		_
Postage	8,710		8,710		_		_		1,000		_
Interest and taxes	80,032		80,032		_		_		_		
Other	37,503		19,306				896		16.386		915
Dues and subscriptions	4,507		4,507		-		-		10,000		910
Telephone	11,149		11,149		_		_		_		
Equipment	12,965		12,965		-		_		_		_
Insurance	3,063		3,063				_				-
Indirect cost allocation		(1,364,523)		40,540	25	5,501		559,445		509,037
			•								
Total Expenses	\$ 8,008,404		308,206	\$	202,699	\$ 3,24	8,180	\$ 2	2,169,488	\$ 2	,079,831
OPERATING NET INCOME	\$ 392,374	\$	384,583	\$	1	\$ (6,269)	\$	(11,629)	\$	25,688
OTHER INCOME (EXPENSE):											
Interest rate swap obligation											
adjustment	20,687										
	20,007								•		
CHANGE IN NET ASSETS	\$ 413,061										
NET ASSETS,			į.								
BEGINNING OF YEAR	3,213,143			150		16-7					
	5,210,170					l lil					
NET ASSETS.	•						ř				
END OF YEAR	\$,3,626,204										

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2014

				Outside Contracts							
	Total		ASMFC		Wallop/		0.11				
REVENUE:	Total		ASIVIFU		Breaux		Other		ACCSP		ACFCMA_
Contract reimbursements Contributions from	\$ 5,720,578	\$	-	\$	200,821		\$ 1,757,878	\$	1,822,275	\$	1,939,604
member states	633,579		633,579				_		_		
Annual meeting fees	23,870		23,870		_		_		_		
Investment income (loss)	1,714		1,714		••		-		_		
Total Revenue	\$ 6,379,741	\$	659,163	_\$	200,821		\$ 1,757,878	_\$	1,822,275	\$	1,939,604
EXPENSES:											
Salaries	\$ 2,607,573	\$	707,147	\$	111,573		\$ 271,427	\$	861,453	\$	655,973
Travel	921,172	•	13,104	7	18,007		295,271	Ψ	75,471	Ψ	519,319
Subcontracts	1,036,827		170,993		-		738,263		78,165		49,406
Fringe benefits	705,008		192,647		30,655		80,375		221,192		180,139
Professional services	48,512		26,648		-		17,750		44.1,10£		4,114
Maintenance	253,263		131,237		_		48,191		68,040		5,795
Depreciation	159,076		159,076		_		.0,.01		-		0,700
Office	53,018		44,635		-		455		7,928		_
Printing	7.809		7,583		226		-		7,020		
Meetings	57,491		57,491		,				_		_
Postage	9,598		9,598		_		_		_		
Interest and taxes	94,197		94,197				_		_		-
Other	43,194		33,843		_		_		9.351		-
Dues and subscriptions	2,842		2,842		_		_		9,001		_
Telephone	10,817		10,817		_		_		_		_
Equipment	13,991		13,991		_		_				-
Insurance	11,836		11,836		_		_		_		-
Indirect cost allocation		(1,354,407)		40,315		322,364		478,867		512,861
Total Evangage	¢ c 00c 004	•	000 070		000 770						· · · · · · · · · · · · · · · · · · ·
Total Expenses	\$ 6,036,224	_\$_	333,278		200,776	- 4	1,774,096	_\$	1,800,467	\$ 1	,927,607
OPERATING NET INCOME	\$ 343,517	\$	325,885	\$	45	\$	(16,218)	\$	21,808	\$	11,997
OTHER INCOME (EXPENSE):											
Interest rate swap obligation											
adjustment	24,049										
CHANGE IN NET ASSETS	\$ 367,566										
NET ASSETS, BEGINNING OF YEAR	2,845,577			N	2/4/						
NET ASSETS, END OF YEAR	\$ 3,213,143			V M		ú					

STATEMENTS OF CASH FLOWS

FOR THE YEARS ENDED JUNE 30, 2015 AND 2014

		2015		2014
CASH FLOWS FROM OPERATING ACTIVITIES:				
Cash received from members and contracts Annual meeting fees Investment income received	\$	7,665,279 26,659 1,721	\$	6,458,294 23,870 2,334
Cash paid to suppliers and employees Interest paid	*	(7,325,309) (46,216)	* - 1: - 1: - 1:	(6,459,695) (56,498)
Net cash provided by (used in) operating activities	\$	322,134	\$	(31,695)
CASH FLOWS FROM INVESTING ACTIVITIES: Purchase of property and equipment Investments	\$	(5,217)	\$	(20,664)
	***************************************	(1,721)	***************************************	(1,775)
Net cash provided by (used in) investing activities		(6,938)		(22,439)
CASH FLOWS FROM FINANCING ACTIVITIES: Payments on long term debt	\$	(202,019)	_\$_	(408,989)
NET INCREASE (DECREASE) IN CASH	\$	113,177	\$	(463,123)
CASH, BEGINNING OF YEAR		212,949		676,072
CASH, END OF YEAR	\$	326,126	\$	212,949

Reconciliation of change in net assets to net cash provided by operating activities (Note 7)



NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2015 AND 2014

Note 1. Summary of Significant Accounting Policies

Organization:

The Atlantic States Marine Fisheries Commission (the Commission) (a nonprofit organization) was established in 1942 to represent the interests and needs of the marine fisheries of its member states (Maine, New Hampshire, Massachusetts, Rhode Island, Connecticut, New York, Pennsylvania, New Jersey, Delaware, Maryland, Virginia, North Carolina, South Carolina, Georgia, Florida). Since the Commission is an instrumentality wholly owned by member states, it is exempt from income tax; therefore, an internal revenue code exemption is not required. The purpose of the Commission, as set forth by Congress in Article I of the Commission's Compact, is "to promote the better utilization of the fisheries, marine, shell and anadromous, of the Atlantic seaboard by the development of a joint program for the promotion and protection of such fisheries."

Basis of Accounting:

The Commission prepares its financial statements on the accrual basis of accounting. Consequently, revenue is recognized when earned and expenses when incurred.

Monies received under grants are accounted for separately. Revenue is recognized when funds are expended for the purposes specified in the grant. The Commission funds any excess of expense over revenue incurred in the performance of a grant project.

The accompanying statements of activities reflect expenses summarized on a functional basis. Expenses that can be identified with a specific program or support service are allocated directly according to their natural expenditure classification. Fringe benefits and administrative costs of the Commission have been prorated among the programs by various statistical bases.

Financial Statement Presentation:

Under FASB ASC 958, the Commission is required to report information regarding its financial position and activities according to three classes of net assets: unrestricted net assets, temporarily restricted net assets and permanently restricted net assets. The Commission has only unrestricted net assets.

Cash:

Cash consists of deposits in checking and money market accounts. The Commission's demand deposits with financial institutions may at times exceed federally insured limits. The Commission has not experienced any losses in such accounts, and management believes it is not exposed to any significant credit risks.

Bad Debts:

The Commission recognizes bad debts when, in the opinion of management, an account becomes uncollectible.



NOTES TO FINANCIAL STATEMENTS (CONTINUED)

JUNE 30, 2015 AND 2014

Note 1. Summary of Significant Accounting Policies (Concluded)

Investments:

Investments are recorded at fair value, based on quoted market prices.

Property and Equipment:

Depreciation of property and equipment has been provided for using the straight-line method over useful lives of five years for computer equipment and ten years for other furniture and equipment. The Commission capitalizes equipment purchases with a unit cost exceeding \$1,500. The office condominium suite is being depreciated over 40 years.

Indirect Cost Allocation:

Indirect costs are allocated to contracts based on the Commission's indirect cost allocation rate or the indirect cost allocation allowed by the contract.

Estimates:

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Reclassifications:

Certain 2014 amounts have been reclassified for comparison with the 2015 presentation.

Note 2. Investments

At June 30, 2015 and 2014, investments consisted of the following:

	2015			2014
Cash and money market funds Fixed income government mutual fund	\$	327,483 211,963	\$	327,450 211,107
Total Investments	<u>\$</u>	539,446	\$	538,557

Unrealized and realized gains (losses) included in investment income on the Statement of Activities totaled \$(832) and \$(620) for the years ended June 30, 2015 and 2014, respectively.



NOTES TO FINANCIAL STATEMENTS (CONTINUED)

JUNE 30, 2015 AND 2014

Note 2. Investments (Concluded)

FASB ASC 820 establishes a fair value hierarchy that prioritizes the inputs used to measure fair value into three broad categories: levels 1, 2 and 3. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets (level 1), inputs generally available from indirect information, such as quoted prices for similar assets or liabilities in active markets, or quoted prices for identical or similar assets or liabilities in markets that are not active (level 2), and lowest priority to unobservable inputs (level 3). In some cases; the inputs used to measure fair value might fall into different levels of the fair value hierarchy. When this happens, the level in the fair value hierarchy that the assets or liability falls under is based on the lowest input level that is significant to the fair value measurement in its entirety. The fair value of the investments noted in the above table is based on quoted prices in active markets (level 1 inputs).

Note 3. Notes Payable and Derivative Transactions

At June 30, long-term debt consists of the following:

Note payable, BB&T, secured I	by headquarters	***************************************	2015		2014
office condominium suite, payable in monthly installments of \$15,000 plus interest at 68% of the one month LIBOR rate plus 1.7875%, due August 2020.			970,500	\$	1,150,500
Capital leases, payable in monthly installments of \$3,378 including interest ranging from 8.89% to 10.88% due November 2013 – December 2017			4.500		
10.00 % due November 2013 – L	December 2017	*************	1,590		35,046
Subtotal		\$	972,090	\$	1,185,546
Less, Current portion		•	(180,636)		(206,532)
Total Long-Term Debt		\$	791,454	<u>\$</u>	979,014
Maturities on long-term de	ebt for the years er	nding	June 30 are as	follov	vs:
2016 2017 2018 2019				\$	180,636 180,636 180,318
2020					180,000 180,000
2021	BIA			***************************************	70,500
Total				\$	972,090

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

JUNE 30, 2015 AND 2014

Note 3. Notes Payable and Derivative Transactions (Concluded)

In August 2010 the Commission purchased an office condominium suite in Arlington, Virginia and moved its headquarters there in October 2010. The Industrial Development Authority of Arlington County, Virginia (the Authority) provided financing of \$2,700,000 through the sale of revenue bonds under the Industrial Development and Revenue Bond Act, Chapter 49, Title 15.2, Code of Virginia of 1950, as amended. The Authority assigned the related promissory note to Branch Banking and Trust Company (BB&T).

The Commission makes limited use of derivative instruments for the purpose of managing interest rate risks. The Commission has entered into two interest rate swap agreements to reduce the impact of changes in interest rates on its office condominium suite mortgage note. At June 30, 2015 one of the Commission's interest rate swap agreements had a notional amount of \$521,500 and requires a fixed rate of interest of 3.45%. At June 30, 2015 the second interest rate swap agreement had a notional amount of \$449,000 and requires a fixed rate of interest of 4.14%. Under both agreements the Commission is to receive a variable rate of interest (the one-month LIBOR rate plus 1.7875%) on the notional amount of indebtedness. The Commission pays or receives any difference in interest on a monthly basis. This amount is charged or credited to interest expense in the statement of activities. The interest rate swap agreements expire in August 2020. The Commission is exposed to credit loss in the event of nonperformance by the other party to the interest rate swap agreement. However the Commission does not anticipate nonperformance by the counterparty.

The carrying amount of the swap has been adjusted to its estimated fair value as of June 30, 2015. The inputs used in determining the fair value fall within level 2 of the fair value hierarchy. The liability is classified as noncurrent since the Commission does not intend to settle it during its next fiscal year. The fair value of the obligation under interest rate swap at June 30, 2015 and 2014 is as follows:

Fair Value	FY 2014	Fair Value	FY 2015	Fair Value
June 30, 2013	Other Income	June 30, 2014	Other income	June 30, 2015
<u>\$94,089</u>	<u>\$24,049</u>	\$70,040	\$20,687	\$49,353

Note 4. Obligations Under Capital Leases

The assets and related obligations for capital leases are recorded at amounts equal to the present value of future minimum lease payments using incremental borrowing rates at the inception of the leases. The assets are amortized over the life of the lease or asset, as appropriate, by the straight-line method. Interest expense is accrued on the basis of the outstanding obligations under capital leases.

The Commission had one capital lease for office equipment and support at June 30, 2015. The gross amount of assets recorded under this capital lease totaled \$3,339. Accumulated depreciation on this asset totaled \$835.



NOTES TO FINANCIAL STATEMENTS (CONTINUED)

JUNE 30, 2015 AND 2014

Note 4. Obligations Under Capital Leases (Concluded)

Minimum future lease payments under capital leases are as follows for the years ending June 30,

		I otal
2016	\$	636
2017		636
2018	•	318
	\$	1,590
Less, executory costs: Interest		()
Total	\$	1.590

Note 5. Lease Commitments

The Commission leases office equipment under a noncancelable operating lease. Minimum lease payments are as follows for the years ending June 30:

2016 2017 2018		\$ 43,810 36,180
2019 2020		36,180 36,180 <u>36,180</u>
Total		\$ 188,530

Note 6. Retirement Plans

The Commission sponsors a defined contribution pension plan which covers all employees. The Commission contributes 7% of eligible wages to the plan. The Commission also matches employee contributions up to 3% of eligible wages under an eligible Section 457 plan. Pension expense for the years ended June 30, 2015 and 2014 was \$267,548 and \$239,902, respectively.

Note 7. Corporate Credit Card

The Commission has a corporate credit card with a total credit line of \$50,000. At June 30, 2015 and 2014 the Commission had an outstanding balance of \$9,679 and \$4,394, respectively, which is included in accounts payable on the statement of financial position.

Note 8. Concentrations

The Commission received 66% and 73% of its revenue from the Atlantic Coastal Act Program for the years ended June 30, 2015 and 2014, respectively.



NOTES TO FINANCIAL STATEMENTS (CONCLUDED)

JUNE 30, 2015 AND 2014

Note 9. Reconciliation of Change in Net Assets to Net Cash Provided by (Used In) Operating Activities

	2015			2014
Change in Net Assets	\$	413,061	\$	367,566
Adjustments to reconcile change in net assets to net cash provided by (used in) operating activities:				
Depreciation		148,173		159,076
(Gain) Loss on equipment disposition Unrealized and realized (gain) loss on		12,087		
investments		832		620
Obligation under interest rate swap	(20,687)	(24,049)
(Increase) decrease in assets:				·
Grants and accounts receivable	(924,676)		114,376
Other receivables		41,063		****
Prepaid expenses	(17,699)		3,370
Increase (decrease) in liabilities:				
Accounts payable		469,097	(673,494)
Accrued salaries and vacation		25,221		31,079
Deferred revenue		46,376	(2,582)
Contract advances		129,286	(7,657)
Net cash provided by (used in) operating activities	\$	322,134	<u>\$ (</u>	31,695)

Note 10. Risks and Uncertainties

The Commission invests in various investment securities, which are exposed to risks such as interest rate, market and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term, and such changes could have a material effect on the amounts reported in the financial statements.

Note 11. Subsequent Events

Management has evaluated subsequent events through October 13, 2015 and has concluded no significant subsequent events meet the criteria of professional accounting standards to be recognized or not recognized, but disclosed, in the financial statements.



ATLANTIC STATES MARINE FISHERIES COMMISSION SCHEDULE OF CONTRIBUTIONS REQUESTED AND RECEIVED FOR THE YEAR ENDED JUNE 30, 2015

	Requested 2014-2015			Received 7/1/14 - 6/30/15
Member States:				
Connecticut	\$	29,904	\$	29,904
Delaware	,	26,480	•	26,480
Florida		67,083		67,083
Georgia		27,364		27,364
Maine		83,464		83,464
Maryland		41,812		41,812
Massachusetts		63,553		63,553
New Hampshire		25,303		25,303
New Jersey		63,118		63,118
New York		44,872		44,872
North Carolina		51,898		51,898
Pennsylvania		22,176		14,784
Rhode Island		33,931		
South Carolina		32,985		32,985
Virginia		51,298		51,298
Totals	\$	665,241	\$	623,918



ATLANTIC STATES MARINE FISHERIES COMMISSION SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEARS ENDED JUNE 30, 2015 AND 2014

Federal Grantor/ Program Description	Federal CFDA Number		Federal Expenditures			
•		2015		2014		
Department of Commerce:						
Interjurisdictional Fisheries Act	11.407	\$	242,043	\$	275,216	
Atlantic Coastal Act (ACFCMA)	11.474		2,105,519		1,939,604	
Atlantic Coastal Act (ACCSP)	11.474		2,157,859		1,822,275	
Atlantic Coastal Act (Fisheries Support)	11.474		1,344,375		900,891	
Southeast Area Monitoring and Assessment Program	11.435	******	65,691		63,630	
Total Department of Commerce		\$	5,915,487	\$	5,001,616	
Department of the Interior:						
Atlantic Coastal Fish Habitat Partnership	15.628	\$	122,992	\$	249,087	
Federal Aid in Sport Fish Restoration Act	15.605	wanten de service de s	202,700		200,821	
Total Department of the Interior		\$	325,692	\$	449,908	
Total Expenditures of Federal Awards		<u>\$</u>	6,241,179	\$	5,451,524	



Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Executive Committee
Atlantic States Marine Fisheries Commission
Arlington, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Atlantic States Marine Fisheries Commission (a nonprofit organization), which comprise the statements of financial position as of June 30, 2015 and 2014, and the related statements of activities, and cash flows for the years then ended, and the related notes to the financial statements, and have issued our report thereon dated October 13, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Atlantic States Marine Fisheries Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Atlantic States Marine Fisheries Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Organization's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether Atlantic States Marine Fisheries Commissions's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

October 13, 2015



Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance Required by OMB Circular A-133

Executive Committee Atlantic States Marine Fisheries Commission Arlington, Virginia

Report on Compliance for Each Major Federal Program

We have audited Atlantic States Marine Fisheries Commission's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Atlantic States Marine Fisheries Commission's major federal programs for the year ended June 30, 2015. Atlantic States Marine Fisheries Commission's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Atlantic States Marine Fisheries Commission's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States*, *Local Governments*, and *Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Atlantic States Marine Fisheries Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Atlantic States Marine Fisheries Commission's compliance.

Opinion on Each Major Federal Program

In our opinion, Atlantic States Marine Fisheries Commission complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.



Internal Control Over Compliance

Management of Atlantic States Marine Fisheries Commission is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Atlantic States Marine Fisheries Commission's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Atlantic States Marine Fisheries Commission's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

October 13, 2015



SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED JUNE 30, 2015

Summary of Auditors' Results

- 1. The auditors' report expresses an unmodified opinion on the financial statements of Atlantic States Marine Fisheries Commission.
- No significant deficiencies relating to the audit of the financial statements of Atlantic States
 Marine Fisheries Commission are reported in the report on internal control over financial
 reporting and on compliance and other matters based on an audit of financial statements
 performed in accordance with government auditing standards.
- 3. No instances of noncompliance material to the financial statements of Atlantic States Marine Fisheries Commission, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- 4. No significant deficiencies relating to the audit of the major federal award programs are reported in the report on compliance with requirements applicable to each major program and on compliance in accordance with OMB Circular A-133.
- The auditors' report on compliance for the major Federal award programs for Atlantic States Marine Fisheries Commission expresses an unmodified opinion on all major federal programs.
- 6. Audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in this schedule.
- 7. Major programs tested included:

Department of Commerce:

Atlantic Coastal Act 11.474 (ACFCMA)

Atlantic Coastal Act 11.474 (ACCSP)

Atlantic Coastal Act 11.474 (Fisheries Support)

- 8. The threshold used for distinguishing between Type A and B programs was \$300,000.
- 9. Atlantic States Marine Fisheries Commission was not determined to be a low-risk auditee.

