

Amendment 4 Public Information Document (PID) Public Comment Summary and Advisory Panel Report



Northern Shrimp Section September 2024

Overview



- Background
- Timeline
- Public Information Document (PID Overview)
- Public Comment Summary
- Advisory Panel Report



Background – Status of the Stock



- Moratorium since 2014
 - December 2023: Moratorium extended through 2024

- 2023 Data Update:
 - No improvement in status
 - Indices of abundance, spawning stock biomass, and recruitment at new time-series lows
 - Recruitment below the 20th percentile of the 1984 2017 reference period in 9 of the last 11 years
 - Environmental conditions continue to be unfavorable in the Gulf of Maine for northern shrimp



Background - Management



- Original FMP (1986)
 - Set requirement for annual specifications: "An open season, not to exceed 183 days, will be set on an annual basis"
- Amendment 3 (2017)
 - "The Section will meet annually during a public meeting in the fall or early winter to review the AP and NSTC recommendations"
 - "The Section has the ability to set a closed season annually up to 366 days (i.e., impose a moratorium)"
 - Specifications setting timeline may only be altered via an amendment to the FMP



Background - Management



December 2023 Section Motion:

"Move to initiate an amendment to implement an ongoing moratorium until the wake-up index is triggered."



Draft Amendment 4 Timeline



June 2024	Section reviews Draft PID and considers approving the PID for public comment
June-August 2024	Public comment on PID
September 2024	Section reviews public comment; directs Plan Development Team to develop Draft Amendment 4
September-October 2024	Preparation of Draft Amendment 4 with input from Technical Committee and Advisory Panel
November 2024	Section reviews Draft Amendment 4 and considers approving for public comment
November-December 2024	Public comment on Draft Amendment 4
December 2024	Section reviews public comment and selects final measures for Amendment 4; Policy Board and Commission approve Amendment 4



Amendment 4 PID – Three Issues



- 1. Specifications Timeline
- 2. Management Triggers
- 3. Other Issues



Issue 1: Specifications Timeline

- TO THE STATES HAT AND THE STATES
- Annual specifications may no longer be appropriate for the species
- Consider extending the specifications setting timeline to allow for the setting of ongoing or multiyear moratoriums
- Section will not be required to meet annually, but Section member may choose to call a meeting at any time, if desired
- Annual TC data updates will continue regardless of specifications timeline



Issue 2: Management Triggers



- Implement a management trigger for the stock as a method of stock monitoring
 - Set of biological indicators to indicate improvement in stock status
- If triggered, TC conducts a more thorough evaluation of stock status including projections
- Annual TC data updates will continue regardless of trigger implementation



Issue 2: Management Triggers



 Trigger defines a specific management response to metrics that indicate changes in northern shrimp biological and/or environmental conditions

- TC and PDT have identified recruitment trends as a potential trigger (i.e., year class strength and persistence through the time series)
 - Higher landings of northern shrimp observed in years following recruitment of dominant year classes that have survived to adulthood

Issue 3: Other Issues



"How would you like management of the northern shrimp fishery to look in the future?"

Examples of other issues could include:

- Impacts due to climate change
- Impacts from habitat degradation
- Research priorities
- → What actions can managers take to address these concerns?





PUBLIC COMMENT SUMMARY

Am4 PID Public Comment Summary



Public Hearings

- 3 webinar hearings and 1 in-person hearing (ME)
- 24 attendees* and 11 commentors
- Some individuals attended multiple hearings

Written Comment

- 4 written comments received
 - 3 from individual stakeholders 1 from an organization



^{*}not including state staff, ASMFC staff, or Commissioners/proxies

Issue 1 (PC): Specifications Timeline



Three comments supported the continuation of annual specifications:

 Annual specifications meetings allow the public to weigh in on the fishery management process

 In years where changing conditions are witnessed (e.g. 2024 cooling trend), public can relay that information to managers

 Concern that multi-year moratorium could result in Section missing an uptick in the stock

Issue 2 (PC): Management Triggers



One comment supported the addition of a management trigger to the FMP:

- Supported the use of eDNA and/or stock surveys
- Supported the use of environmental indicators such as temperature

One comment expressed concern that current data from surveys is not sufficient for use in future management triggers



Issue 3 (PC): Other Issues



 One comment supported a recreational trap fishery in the winter months

 13 comments supported the implementation of an industry-based research program

Issue 3 (PC): Other Issues



Industry-Based Research Program Comments:

- Increase in shrimp abundance this year and cooling trend in the GOM
- Concern over the loss of generational shrimp fishery knowledge
- Concerns with gear used in previous surveys
- Time of year and time of day is important for surveying the stock
- Support for sampling program in the winter months



Advisory Panel Report



1. Specifications Timeline

- AP supported the continuation of annual specifications
- Important to have annual meeting to get people together to discuss shrimp
- AP supported 2 year maximum specifications, if necessary

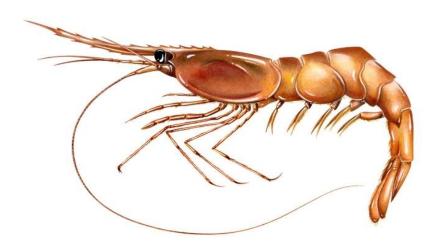
2. Management Triggers

- AP supported the use of management triggers
- Wake-up index would be difficult to wake up without help from industry (hard to have a trigger without a summer survey)
- Need a dedicated summer shrimp survey
- AP supported industry data for use in trigger





Questions?



Task: Provide direction to the Plan Development Team for development of Draft Amendment 4.



Industry-Based Research Program Investigation and Advisory Panel Report



Northern Shrimp Section September 2024

Overview



- Background
- Overview of Technical Committee Discussions
- Advisory Panel Report
- Discussion



Background



December 2023 Section Motion:

Move to task the Northern Shrimp Technical Committee (TC) to investigate an industry-based research program. The TC should weigh:

- Information that would provide utility to management and science (indicators of stock abundance? Summer sampling given residency of shrimp in offshore waters? Other TC suggestions).
- Appropriate methodology to support that research goal, including breadth of sampling in time and place, and across years.
- Approximate estimate of cost, if possible.

The Section indicates that an industry-based research program would operate under a catch cap. As conversations progress, the TC should collaborate with the AP to get feedback on research priorities and metrics.



Technical Committee Meeting



 The Northern Shrimp Technical Committee (TC) met in March 2024 to discuss industrybased research program

 TC developed two potential options for an industry-based research program for AP feedback



Option 1 – Summer Survey



Summer sampling program to replace NEFSC Summer Survey which has been indefinitely postponed

• Pros:

- Can be used in stock assessment
- Detailed information on recruitment, SSB, and abundance

• Cons:

- Time lag between when data could be used in assessment
- High cost and significant staff time
- High barrier to entry for industry participants
- Challenges with standardization



Option 2 – Winter Sampling



Limited industry-funded winter sampling program allowing vessels to fish in specified strata

Pros

- Lower cost to the states than summer survey
- Data could be used immediately

Cons

- Data would be less useful in the long term to the stock assessment
- Continuation of the program would be dependent on industry participation and self-funding



Catch Cap



- Catch cap could be developed using projections from stock assessment update
 - Stock assessment update scheduled for 2025

- Catch cap will be dependent on risk tolerance of the Section
 - Any removals of shrimp would likely continue to depress SSB



Advisory Panel Report



- AP Goals for an Industry-Based Research Program:
 - Fish in the future
 - Find out what is out there
- Summer Survey v. Winter Sampling Program:
 - AP preference for both a summer survey and winter sampling
 - Preference for a summer survey
 - Understanding that a winter sampling program (February-March) is more probable given the lower costs
- Catch Cap:
 - Preference for a high enough catch cap that would allow fishers to cover the cost of fuel and crew

Discussion



- What type of data is the Section seeking from an industry-based research program?
 - Summer survey: New time series for use in stock assessment and recruitment, SSB, and abundance estimates
 - Winter sampling: CPUE, length frequency
- What capacity do states have to devote to an industry-based research program?
 - Staff time?
 - Permits?
 - Sampling?
 - Funding?





Questions?

